



**EDISON ELECTRIC  
INSTITUTE**

# Electric Industry Update

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FUPWG Spring 2010 Meeting  
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# *What's On the Minds of Your Utilities?*

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- **Transformation of the Electricity Industry**
  - Emerging smart technology
  - Financial reform
  - Reliability
  - Major initiatives to address climate change
  - Gaps / Lack of Clarity in Federal / State Decisions on Infrastructure and Market Issues
- **Operating in a carbon constrained world**

# EEI

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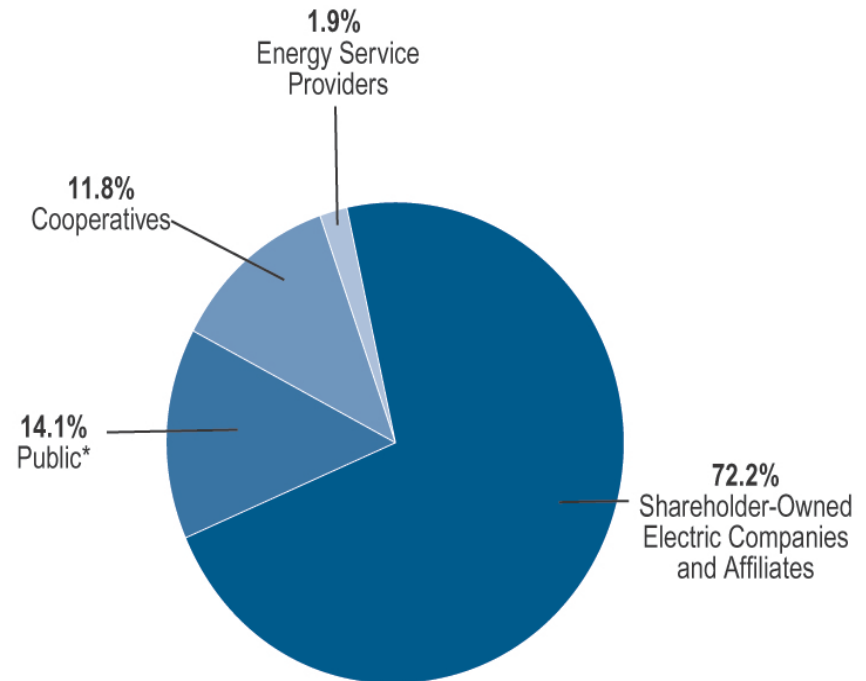
- Our members serve 95% of the ultimate customers in the shareholder-owned segment of the industry,
- and represent approximately 70% of the U.S. electric power industry.
- We also have more than 80 international electric companies as Affiliate Members
- Organized in 1933, EEI works closely with all of its members, representing their interests and advocating equitable policies in legislative and regulatory arenas.
- EEI provides public policy leadership, critical industry data, market opportunities, strategic business intelligence, forums, and products and services.





# Types of Electric Utilities

- Shareholder-Owned Utilities
- Cooperatively Owned Utilities
- Government-Owned Utilities
  - *Federally Owned Utilities*
  - *State-Owned*
  - *Municipally Owned*
  - *Political Subdivisions*



\* Includes state projects, political subdivisions, and municipal systems.  
Note: Federal Utilities serve <0.1% of customers.

Source: U.S. Department of Energy, Energy Information Administration (EIA), *Monthly Electric Utility Sales and Revenues Report with State Distributions (EIA-826)*.

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# What Does it Mean to be Regulated?

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## Rights

- Protected service territory
- Recovery of legitimate costs
- Fair return on investment
- Allowed to charge “non-competitive” rates

## Responsibilities

- Obligation to serve
- Expenditures must be prudent
- Investments must be “used and useful”
- All rate increases must be justified and approved

# Regulation of IOUs: States

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- Generally, state governments regulate:
  - *adequacy of retail electric service;*
  - *mergers;*
  - *facility planning and siting on generation, transmission, distribution*
- In the 31 states without competition:
  - Rates are still determined by PUCs who look at the utilities entire cost of generating and delivering electricity to customers, and then set a rate that will reimburse the company for those costs plus a fixed rate of return
  - The PUCs' goal is to keep rates as low as possible while allowing the utility to remain financially healthy and meet their obligations to serve
- In 19 deregulated states and D.C., the generation portion is unregulated – transmission and distribution is regulated.

# Regulation of IOUs: Federal

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- *The federal government regulates interstate power sales and services ( including reliability of grid), mergers; corporate structure*
- EAct of 2005 created the Electric Reliability Organization (ERO), an independent, self-regulating entity that enforces mandatory electric reliability rules on all users, owners, and operators of transmission system.
- Other federal and state laws, rules, and regulations also apply to the electric utility industry, including, but not limited to:
  - *Anti-trust laws / Dept. of Justice / FTC*
  - *SEC requirements, including Sarbanes-Oxley*
  - *Environmental regulations/EPA*



# Transformation Drivers

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## ■ Regulatory Changes

- Deregulation, decoupling

## ■ Policy Changes

- Carbon legislation, ARRA, RPS, Cybersecurity

## ■ Business Model Changes

- Distributed Resources, demand response

## ■ Customer Changes

- PHEVs, more load, more PQ requirements, more green

## ■ Technology Changes

- Renewables, grid-scale storage

# Financial Snap-Shot

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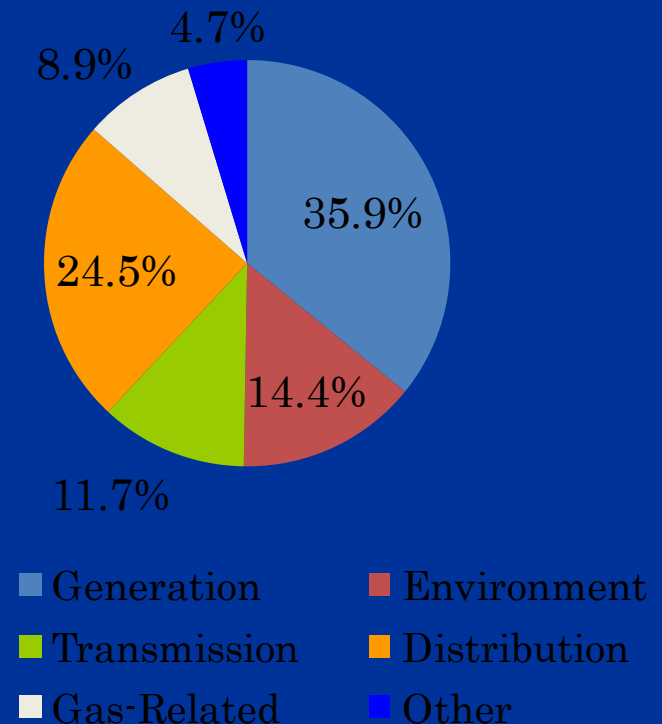
- Recession has dampened demand, but forecasted to rebound and grow
  - Commodity, equipment, and labor costs are down, making it an ideal time to build and prepare for future demand increases
- Wall Street Restructuring affects access to capital markets and increasing cost of capital
  - As one of the most capital-intensive industries, reduced access to capital markets at higher costs, means that enhanced liquidity and financial flexibility is important
- Utility industry at the beginning of a major investment cycle
  - Driven by new technology, demand growth, efficiency and environmental CAPEX
- Addressing climate change and new priorities will be costly

# Industry Capital Expenditures are Growing

- Industry committed to reliability
  - making needed investments in generation, transmission, smart grid/distribution & the environment
- Financial crisis initially brought sharp revisions for 2009
- Multi-year trend of soaring construction /materials costs reversed in Q3 2008, but starting to creep up again.
- Increased spending expected to continue into the future
  - Total CAPEX for 2010-2030 ~ \$1.5 trillion\*
  - Excludes impact from climate legislation

## Capital Expenditures

U.S. Shareholder-Owned Electric Utilities



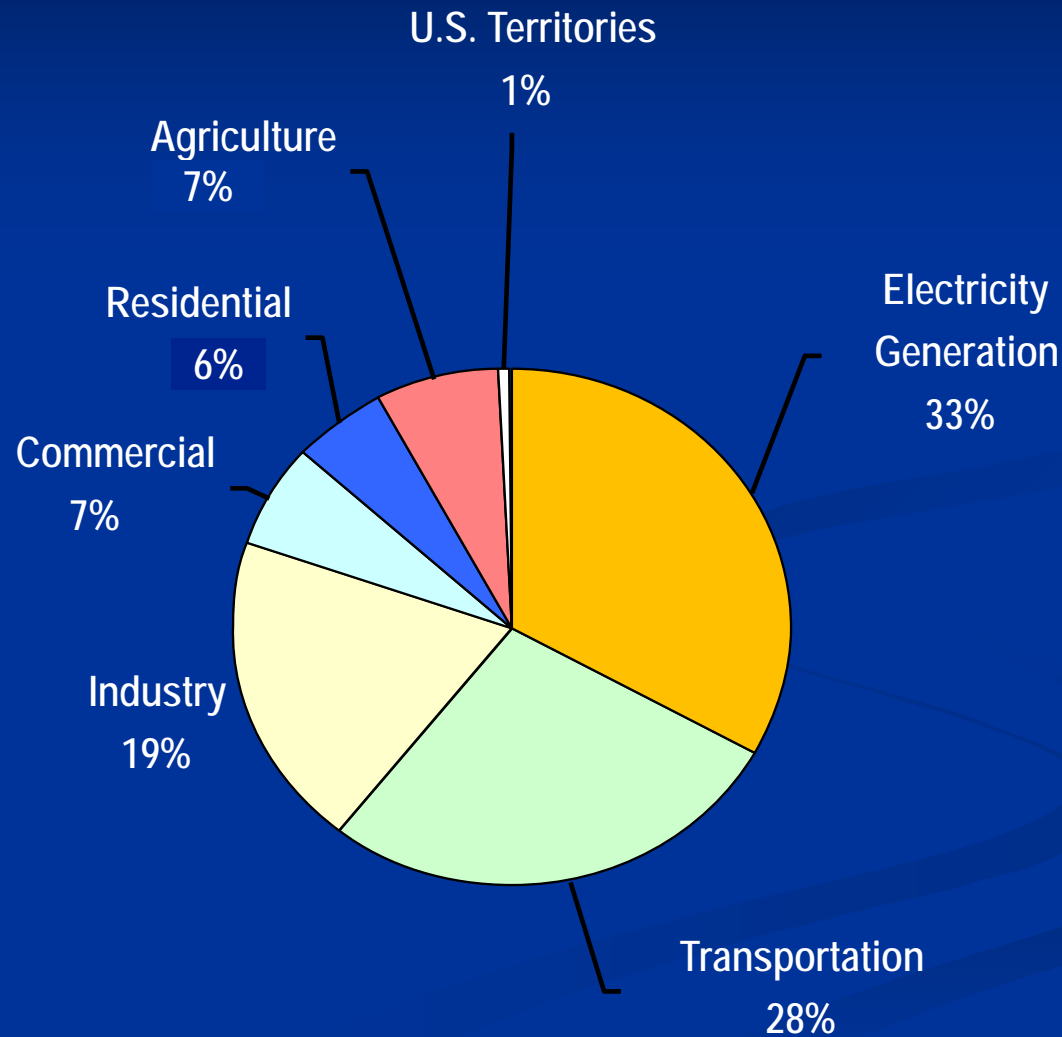
\* The Brattle Group, preliminary findings from The Edison Foundation presentation titled Transforming America's Power Industry. Represents the entire Power sector.

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# Climate Change and Washington

# U.S. GHG Emissions By Sector EIA

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# Background on Climate Change

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- Consensus that federal climate change legislation is needed
- EEI CEOs developed framework that companies could all support
- And a set of principles

# Background on Climate Change

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## ■ EEI Climate Principles

- Ensure the development and cost-effective deployment of a full suite of climate-friendly technologies
- Minimize economic disruption to customers and avoiding harm to the competitiveness of U.S. industry and
- Ensure an economy-wide approach to carbon reductions

# President Obama's Energy / Environmental Views

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## Climate Change

80% reduction by 2050  
H.R. 2454 & S.1733 83% reduction  
by 2050

## Energy Efficiency

Overhaul of  
Federal Efficiency Codes  
In H.R. 2454 & S.1462

## Renewable Portfolio Standards

25% by 2025  
H.R. 2454 20% by 2020  
S.1462 15% by 2021

## Smart Grid

Increased Government Support  
In H.R. 2454, S.1462 and  
stimulus package





# Climate Change Questions

## *Key Questions*

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- How do you minimize the impact of compliance **costs on customers?**
- What must U.S. climate change legislation and carbon management strategy include to
  - **Ensure economic growth?**
  - **Ensure energy security?**
  - **Avoid unfairness?**

# Key Climate Specific Questions?

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- Economy Wide?
- Cap-and-Trade?, Cap-and-Dividend?, or Carbon Tax?
- Mitigating Customer Impacts?
  - Allowances
  - Offsets
  - Strategic allowance reserve
  - Other approaches
- Targets and Timetables?

# Targets and Timetables

## *Leading Congressional Proposals*

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### H.R. 2454

- 3 % below 2005 by 2012
- 17 % below 2005 by 2020
- 42 % below 2005 by 2030
- 83 % below 2005 by 2050

### S.1733

- 3% below 2005 by 2012
- 20% below 2005 by 2010
- 42% below 2005 by 2030
- 83% below 2005 by 2050

### U.S. CAP proposal

- 3 % below to 2 % above 2005 by 2012
- 14-20 % below 2005 by 2020
- 42 % below 2005 by 2030
- 80 % below 2005 by 2050

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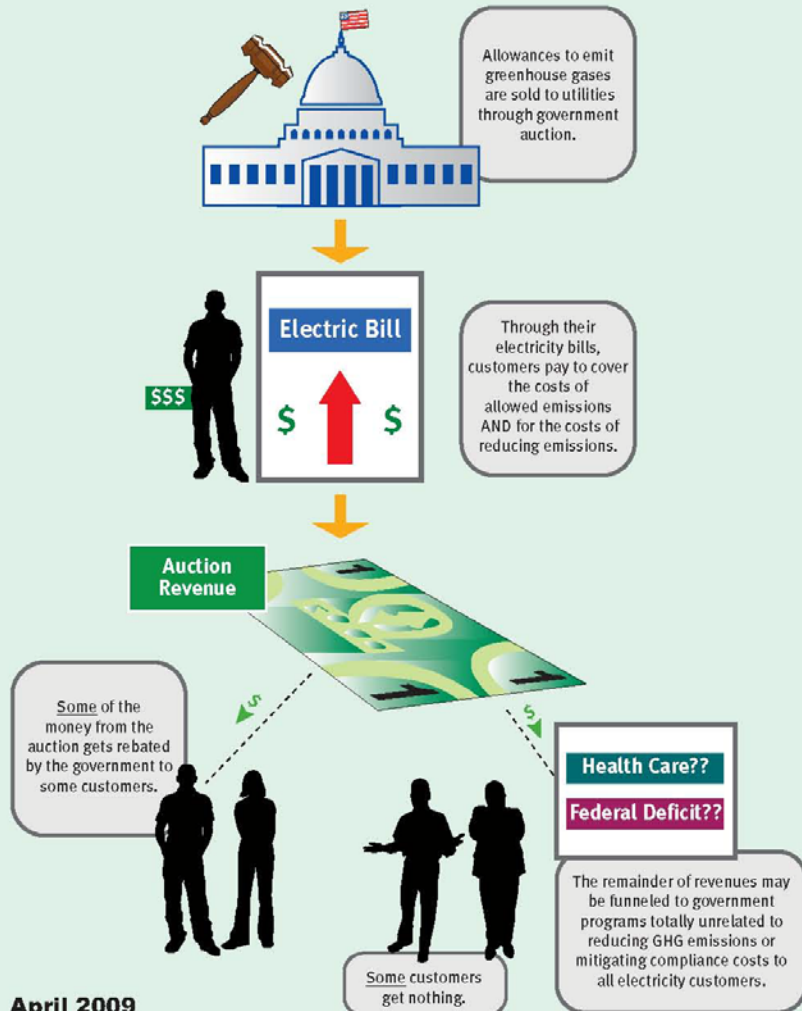
**Allowances:**

**Allocations or Auctions?**

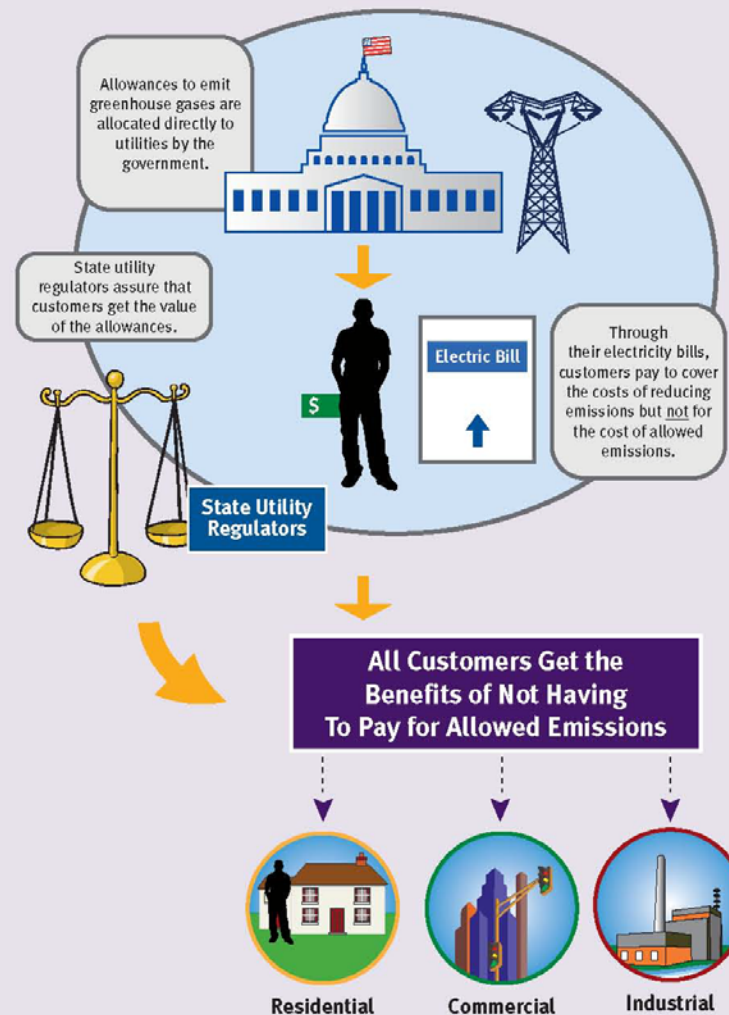
# Why Allocate Emissions Allowances?

Auctioning Allowances Would Sharply Increase Costs To Customers.

## How An Auction Works

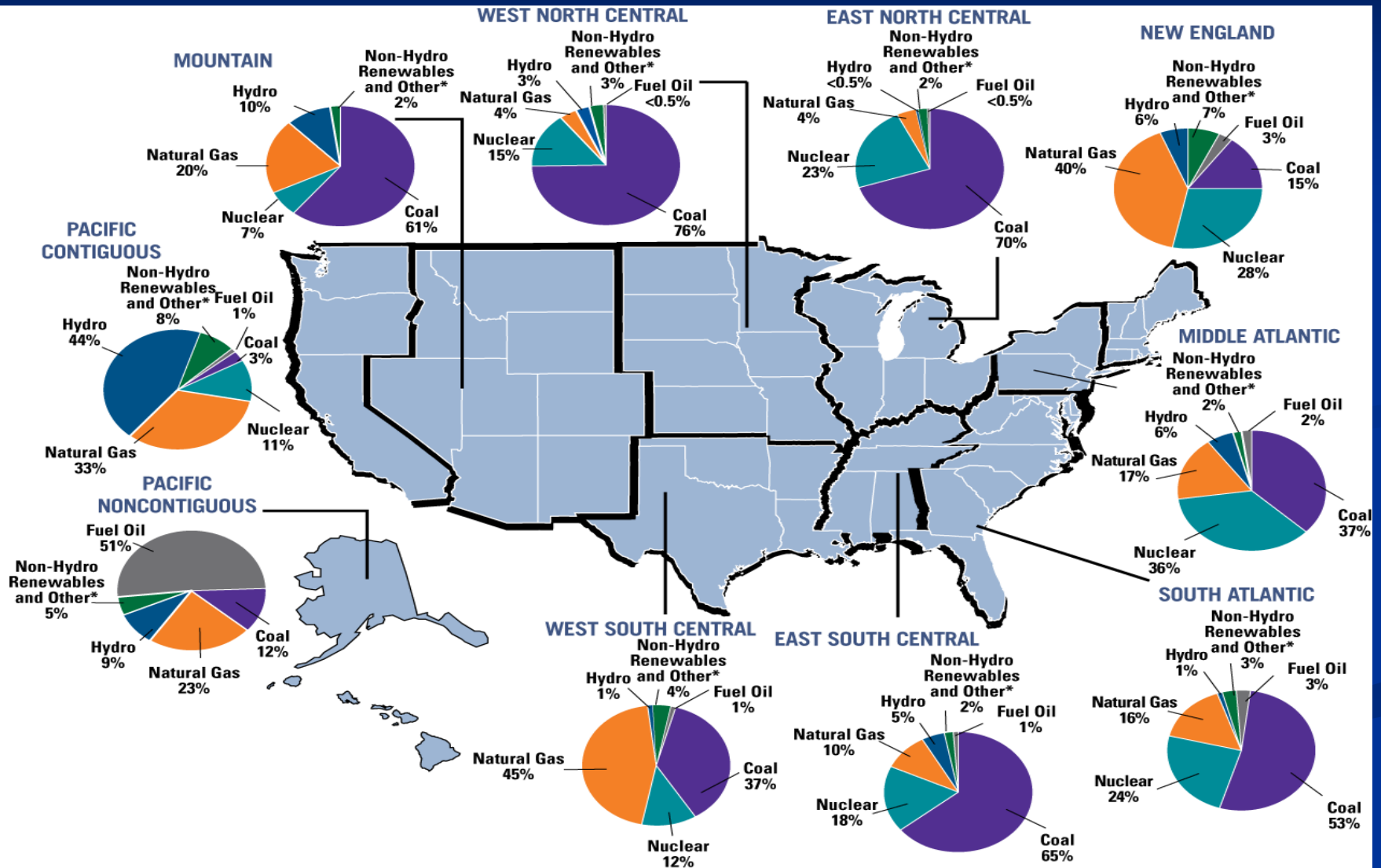


## How An Allocation Works



April 2009

# Legislation Likely to Affect Regions Differently

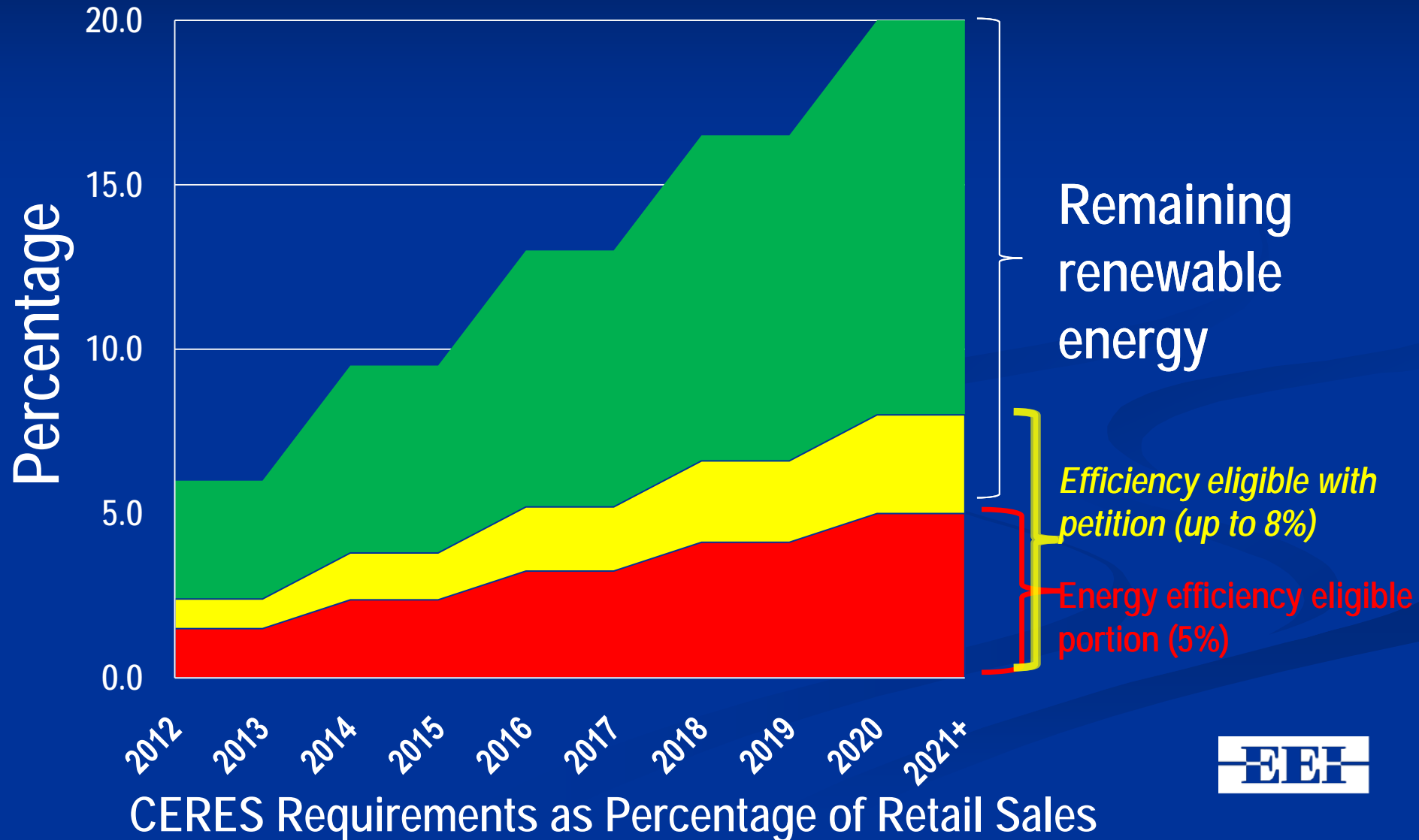


# Combined Efficiency and Renewable Electricity Standard (CERES) HR 2454

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- Establishes 20% federal **combined efficiency and renewable electricity standard** by 2020 for retail electricity suppliers
- **75%** must be qualified renewables unless a state petitions for more efficiency (up to two-fifths)
- Program administered by FERC
- Electricity Savings Definition: reductions in electricity consumption, relative to business as usual
- Alternative compliance option; trading and banking option; civil penalties

# Waxman-Markey CERES Requirements 20% by 2020





# The American Clean Energy and Security Act of 2009 (H.R. 2454)

## Economic Impact Projections

Impacts in 2030	Energy Information Administration	Environmental Protection Agency	Charles River Associates	Heritage Foundation
GDP Loss	0.8%	0.37% – 1.06%	1.3%	2.8%
Employment Loss	0.6 million (0.4%)	1.0 million (0.6%)	2.5 million (1.5%)	1.9 million (1.2%)
Cost per Household	\$288	\$277 - \$366	\$830	N/A
CO <sub>2</sub> Allowance Price (2008\$)	\$66.22	\$28.74	\$46.00	N/A
Electricity Price (% over Baseline)	20%	13%	22%	N/A

# How Will Emissions Reductions be Achieved?

Assumptions on Nuclear, Renewables, Energy Efficiency Vary

	Generation Mix in 2008	Projected Generation Mix in 2030			
	EIA	EIA Base Case	H.R. 2454 (EIA)	H.R. 2454 (EPA)	H.R. 2454 (MIT)
Renewables	9.7%	15.9%	20.3%	15.2%	17.4%
Fossil Fuels	70.7%	66.4%	41.8%	45.7%	55.3%
Nuclear	19.6%	17.7%	30.8%	27.6%	18.6%
Reduced Consumption			7.1%	11.5%	8.6%

# Political Landscape

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- Can the Senate get to 60 votes? Not real likely this year after Massachusetts, down-economy, and the mood of electorate, election year, and now Supreme Court nomination process
- BUT **Kerry, Lieberman, and Graham** to introduce a more “bi-partisan” bill this week.
  - Will likely contain drilling, nuclear provisions
  - Targets for industry?
  - 17% by 2020

# EPA Is Forcing The Issue

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- 2007: U.S. Supreme Court ruled that CO<sub>2</sub> a pollutant and carbon dioxide and other GHGs could be regulated under the Clean Air Act.
- December 2009: EPA published its final rule and **Endangerment Finding** noting that such releases would endanger public health and welfare.
- *Expected to be extensively litigated*
  - *Already a target to multiple legal action and legislation to stop it or slow it down*
  - *Lisa Jackson: Power plants and industry would have little incentive to implement modern technologies.*

# EPA

- Jackson worries that other nations would then become the focal point for producing those same green energy technologies.
- Modified EPA's stance by delaying the regulations for one year.
- The earliest that any utility would be obliged to comply with the new rules is 2011 (applications)
- EPA regulation would affect power plants and other factories that emit 25K tons =>CO2/year. If such facilities are modernized, or if new ones are built, they would then be required to install "best available technologies."
- Strategies to completely derail GHG cuts are unlikely to prevail, majority on Congress favors some action.
- But at what pace? Given economy, lack of infrastructure, technologies, etc.

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# The Future of Providing Electricity in a Carbon Constrained World

# What Will It Take to Address Climate Change?

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*There is no silver bullet!*

- Renewables
- Energy efficiency
- Clean coal technologies
- Carbon capture and storage
- Nuclear
- Plug-in hybrid electric vehicles (Smart grid)

*We need it all ... but it will be costly!*



# How are We Going to Meet Targets and Timetables?

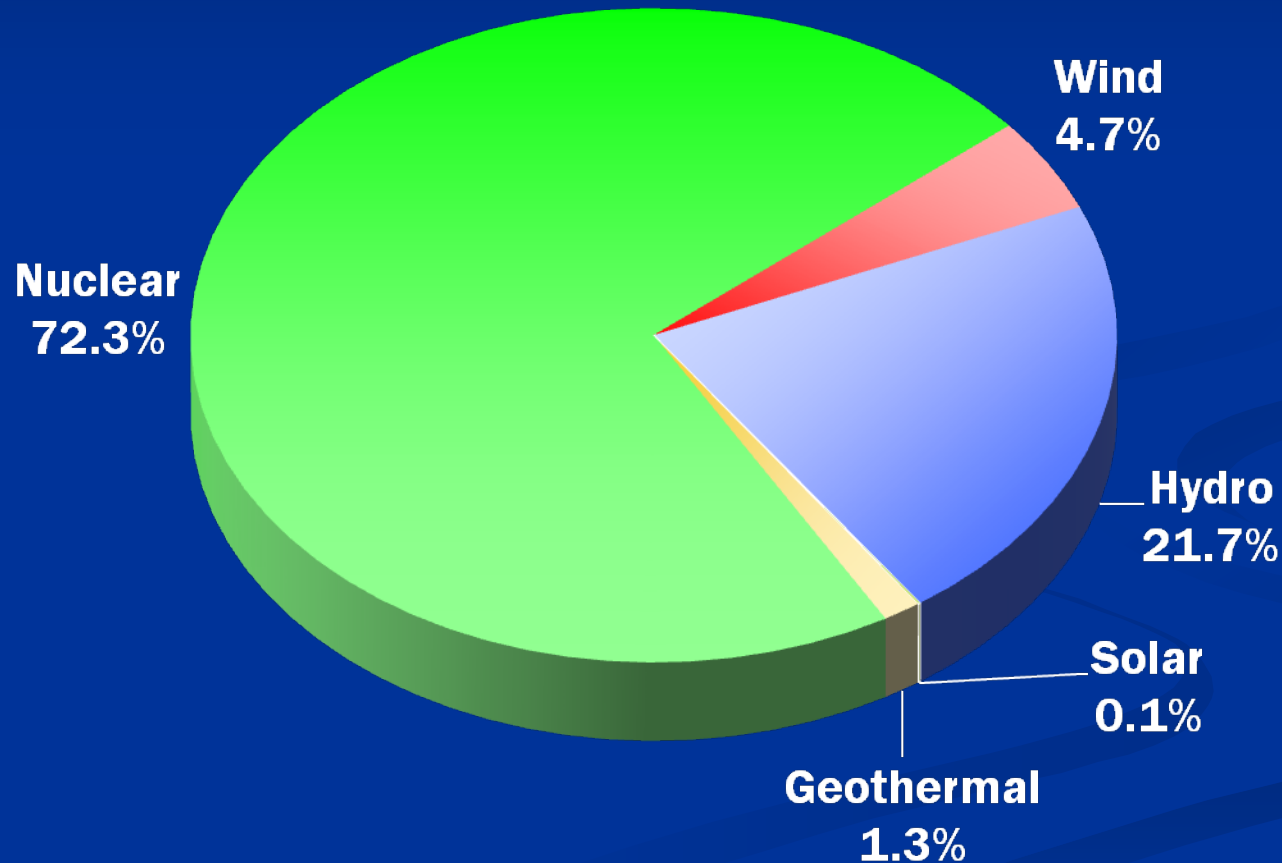
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- To meet short-term targets
  - Power sector will rely on energy efficiency, renewables and natural gas
- In the medium term (*i.e.*, 2020-2025)
  - Targets should be harmonized with the development and commercial deployment of advanced climate technologies and measures
    - (e.g., nuclear energy, advanced coal technologies with carbon capture and storage, PHEVs, smart grid)
- Electricity demand will increase 21% by 2030
  - Energy Information Administration forecast



# U.S. Electricity Sources Which Do Not Emit Greenhouse Gases During Operation

2008



Source: Energy Information Administration

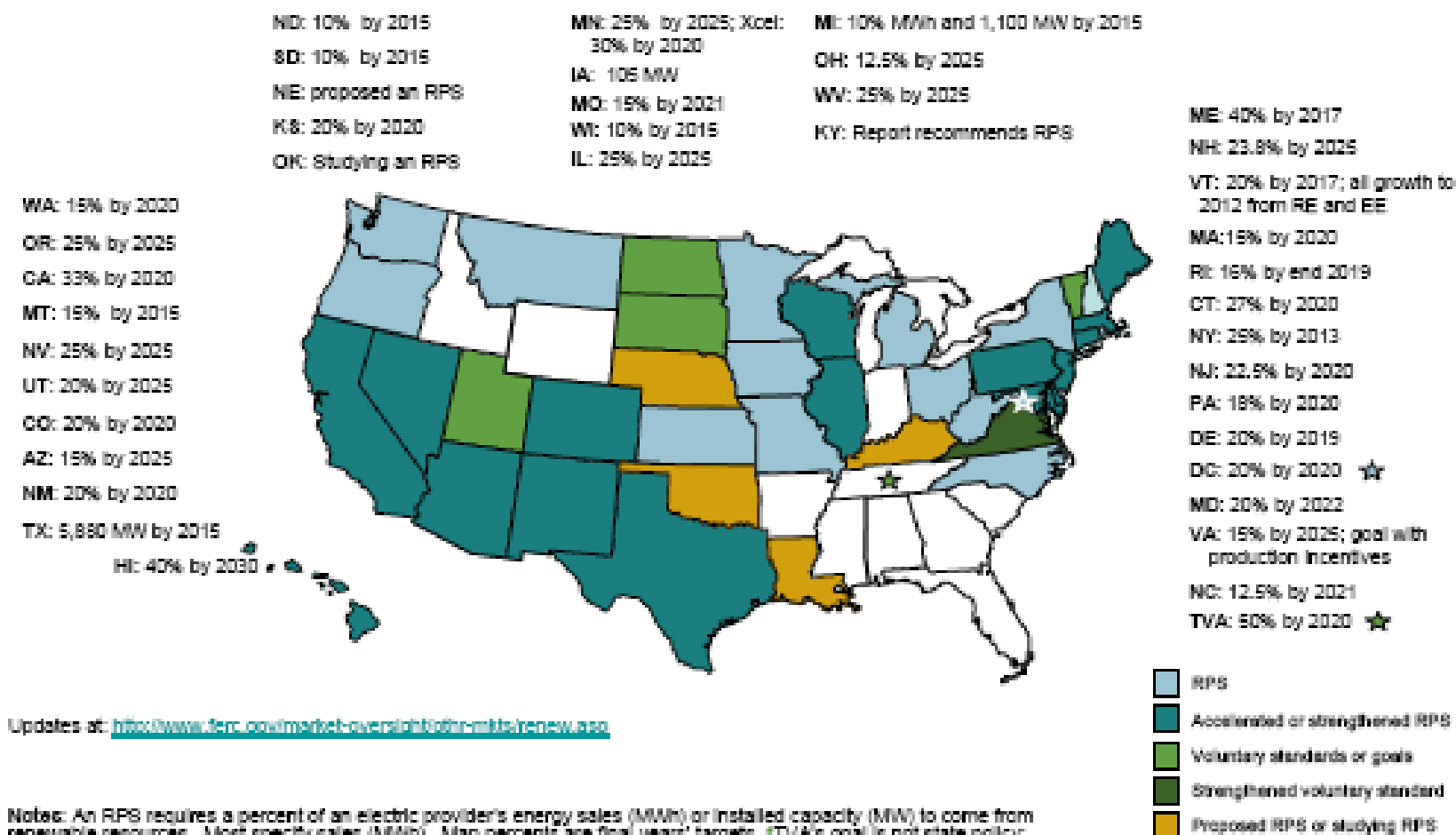
Updated: 4/09



## Renewable Power & Energy Efficiency Market: Renewable Portfolio Standards

Federal Energy Regulatory Commission • Market Oversight @ FERC.gov

### 31 States including D.C. have Renewable Energy Portfolio Standards (RPS)



Updates at: <http://www.ferc.gov/market-oversight/ferc-mits/renew.asp>

**Notes:** An RPS requires a percent of an electric provider's energy sales (MWh) or installed capacity (MW) to come from renewable resources. Most specify sales (MWh). Map percents are final years' targets. \*TVA's goal is not state policy; it calls for 50% zero- or low-carbon generation by 2020. Alaska has no RPS.

**Sources:** Derived from data in: LBNL, PUCs, State legislative tracking services, Pew Center, and the Union of Concerned Scientists. Details, including timelines, are in the Database of State Incentives for Renewables and Energy Efficiency: <http://www.dsireusa.org>

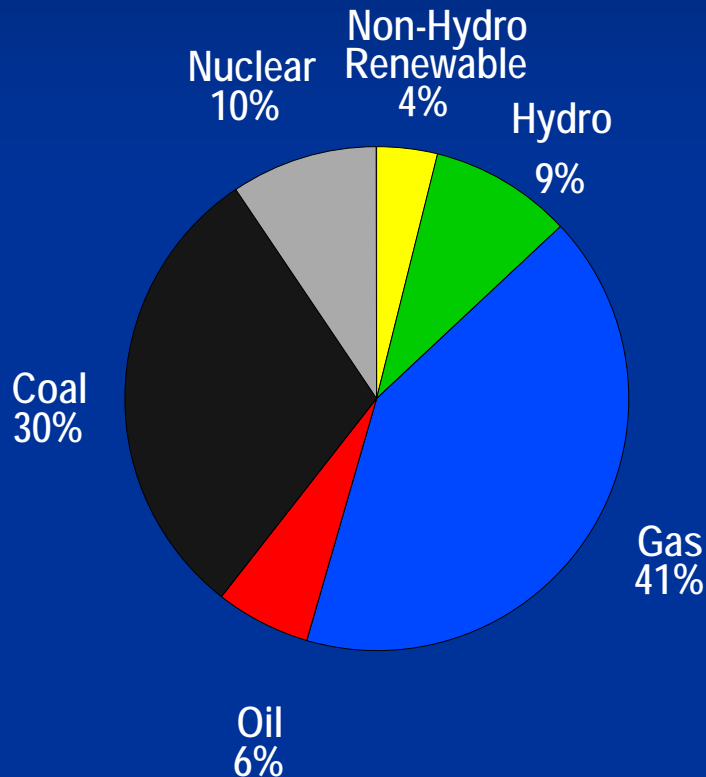
Updated October 19, 2009

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# Planned capacity additions reflect state RPS requirements

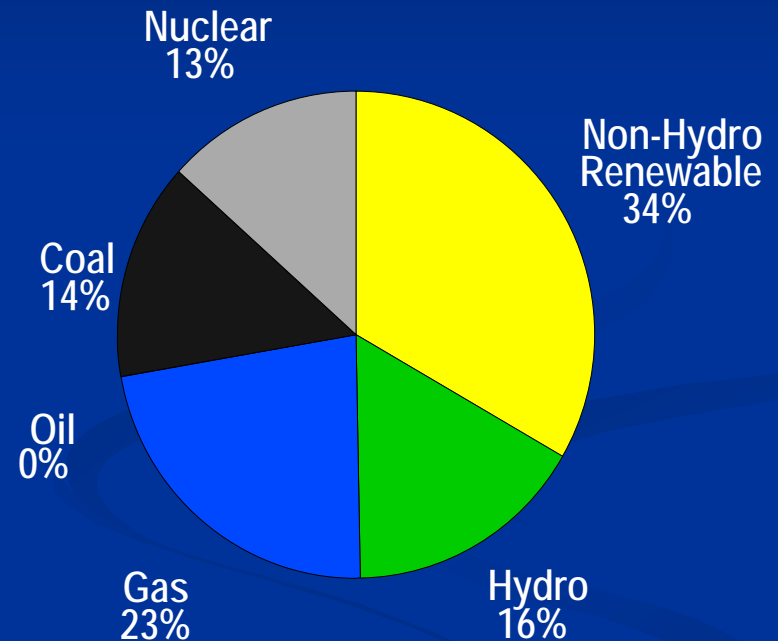
## US Generation Capacity in 2008

(1,061 GW in Service)



## Planned Capacity Additions to 2020

(352 GW)



Source: Ventyx Global Energy and Bernstein Analysis

Non-hydro renewables make up 4% of US capacity today  
but 34% of planned capacity additions through 2020.



# Biggest Challenge for Renewables ... *Transmission*

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- Planning
- Siting
- Cost Allocation

*Renewables are Variable Resources!*

# Integrating Renewables

## *Operational Challenges*

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- Higher RPS levels can create significant surplus energy
  - Has created excess energy at night
- Requires more system backup to maintain reliability
  - Quick start and fast ramping technologies (peaking / storage) to manage generation variability and maintain reliability when wind falls off or clouds appear
- Smart grid can help mitigate some of these problems
  - Energy storage / off-peak electric vehicle charging can mitigate problem
  - **Smart grid** will help enable these new technologies

# Efficiency Is The 1<sup>st</sup>, Best Option

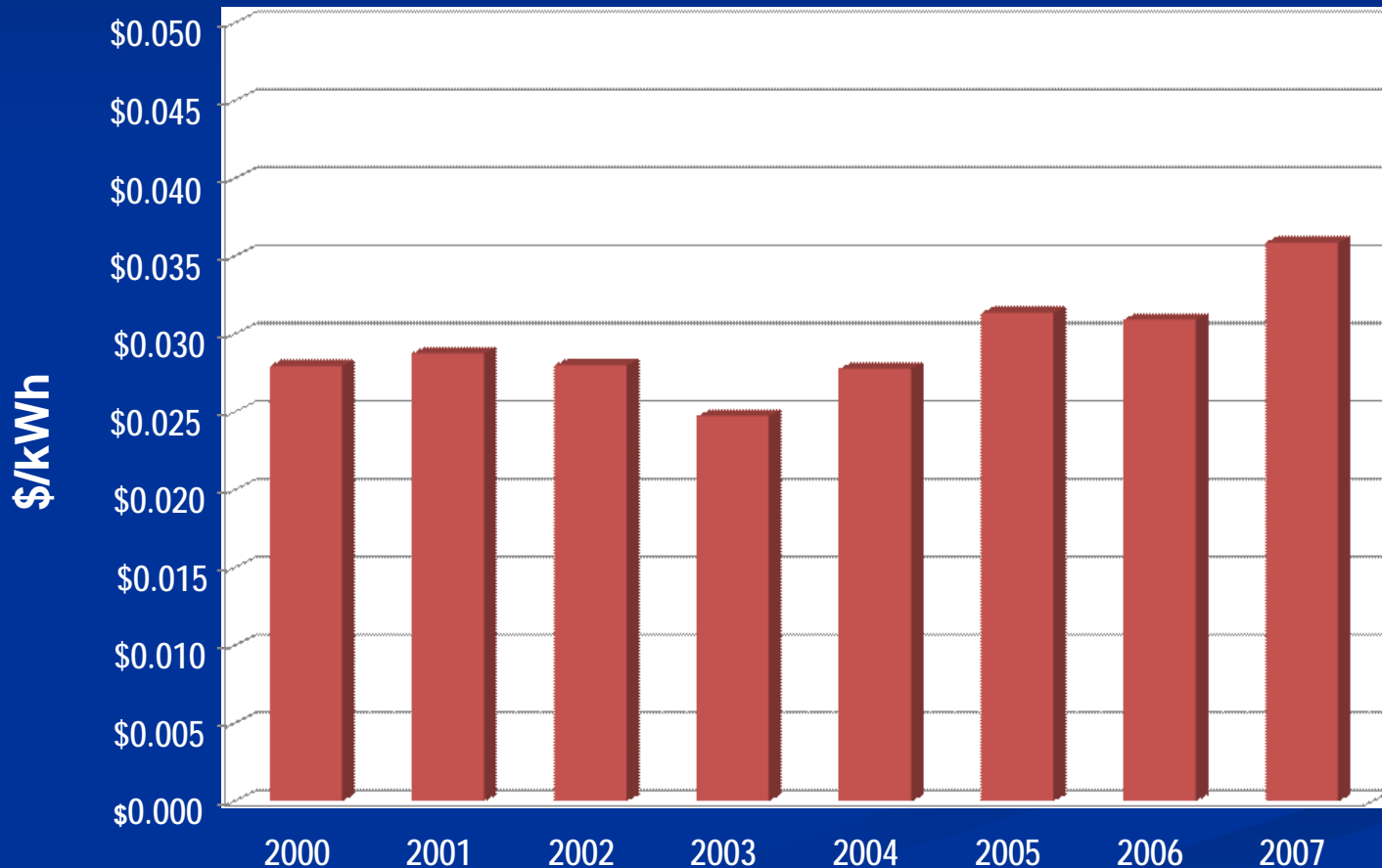
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- Climate change - to slow growth, reduce emissions
- Rate shock – to give customers new tools to control costs
- Reliability – to reinforce the grid against declining reserve margins
- Realistic savings potential - reduce growth rate from 1.2%/yr to .8%/yr, 37% of the growth in electricity use by 2030:
  - *Assessment of Achievable Potential for Energy Efficiency and Demand Response in the U.S. (2010 – 2030)*, EPRI  
<http://www.edisonfoundation.net/IEE/reports/Rohmund.pdf>

# Energy Efficiency - Our 1<sup>st</sup> fuel

## Ave. Cost ~\$0.035 / kWh Saved

### Total Utility EE Costs per kWh Saved



Source: The Edison Foundation – Institute of Electric Efficiency; EIA Form 861

# Carbon Capture and Storage Challenges

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## ■ Capture

- Develop cost-effective means of capturing CO<sub>2</sub> from combustion

## ■ Transport

- Ability to access current gas and CO<sub>2</sub> pipeline structure
- Regulatory framework
- Liability concerns

## ■ Storage

- Permitting and siting
- Liability concerns
- Full-scale demonstration projects
- Public education and acceptance



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# ...What About Nuclear?

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# Expectations for the Future

Initial wave has 4 - 8 plants on line  
by 2015-2016

Suppliers ramp up  
component manufacturing  
capability

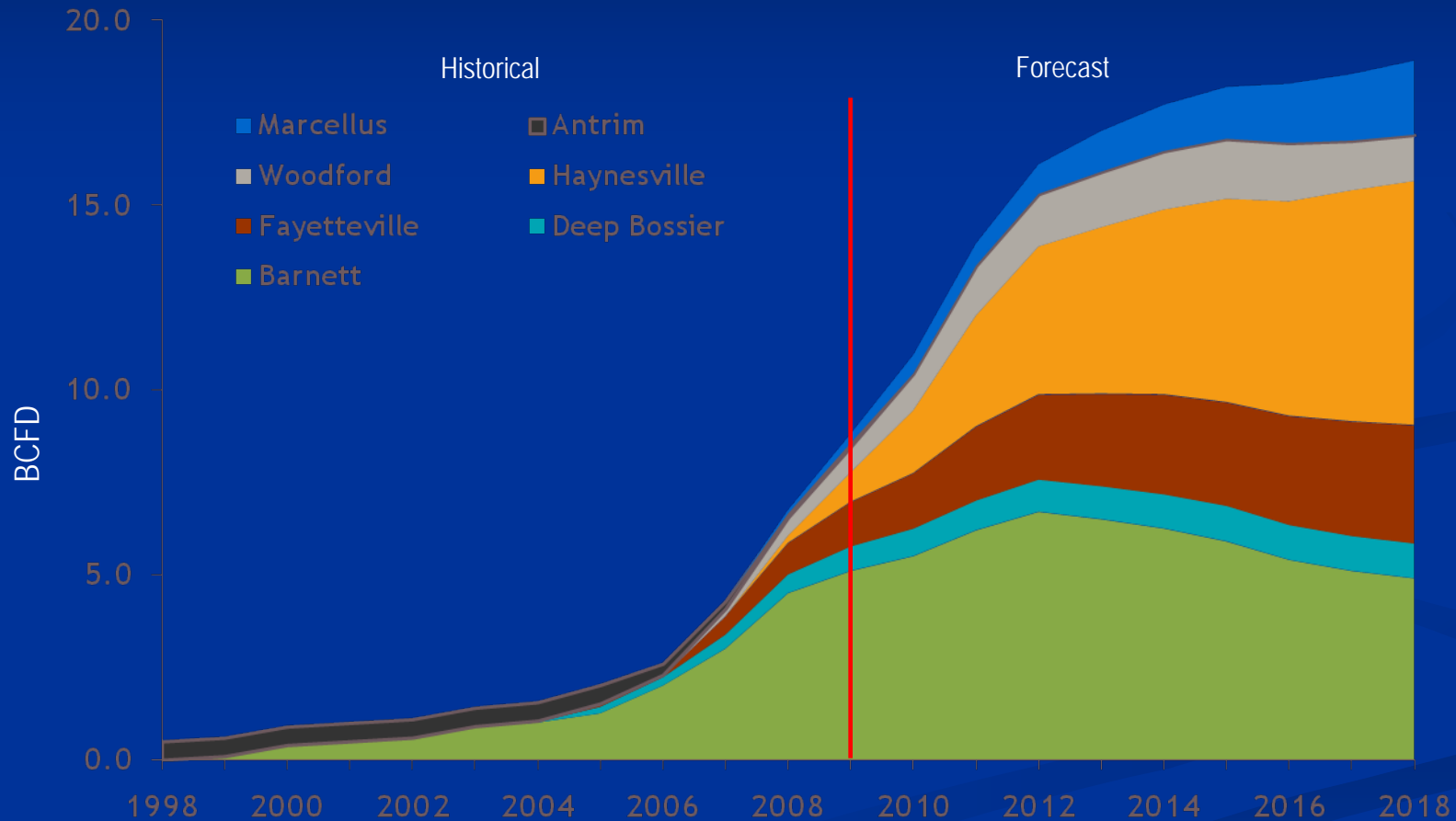
Second wave begins  
COL preparation

Second wave begins construction  
when it is clear that first wave can be  
licensed and built on time and within  
budget



# U.S. Shale – A Game Changer?

## Gas Production Potential



Source: Tristone Capital, Devon Energy



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# SMART GRID

## A Game Changing Technology

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# What is the Smart Grid?

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*An advanced, telecommunication / electric grid with sensors and smart devices linking all aspects of the grid, from generator to consumer, and delivering enhanced operational capabilities.*

# Smart Grid:

## What's In It for Commercial?

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- **Enhance reliability:** grid will be better protected:
  - Cybersecurity and physical attacks
  - Weather disruptions
  - Increased power quality
  - Early Detection and Self-Correcting Grid
- **A more efficient grid** that will optimize current assets while integrating emerging technologies (e.g., renewables, storage devices)
- **Information and tools** to be responsive to grid conditions through the use of electrical devices and new services:
  - Respond to market price signals
  - Enhanced Energy Efficiency and Demand Response
  - Plug-in Hybrid vehicles



# What Will the SG Look Like?

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- Smart meters that provide near-real time usage data
- Time of use and dynamic pricing
- Smart appliances communicating with the grid
- EMS in homes as well as C&I facilities linked to the grid
- Growing use of PHEVs
- Networked sensors and automated controls throughout grid
- High use of renewables – 20% – 35% by 2020
- Distributed generation and microgrids
- “Net” metering – selling local power into the grid
- Distributed storage

# Conclusions

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## 1. The regulatory environment is changing.

- Carbon regulation is coming, may be fragmented.
- It will affect the way customers build their facilities and use electricity.
- FERC's authorities and role is growing, may challenge state jurisdictions.

## 2. The utility business is changing.

- We are getting "greener"
- Carbon will be the dominant planning paradigm
- Smart grids will be the dominant operating paradigm

## 3. The bottom line

- Energy is the foundation of America's strength and competitiveness.
- Energy policy must ensure that consumers and businesses have access to reliable, affordable energy.





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# Thanks

